# Beach Nourishment Update

Christopher Layton, MPA, ICMA-CM
Town Manager

#### Beach Nourishment Update

- Project Status
  - Where we left off
  - Current Status
  - Project Schedule
- Project Funding
  - Dare County Occupancy Tax
- Municipal Service Districts
  - Proposed MSDs
  - MSD Funding Models
- Next Steps
  - Proposed timeline for adopting MSDs

#### Project Status – Where We Left Off

- Consensus on Moving Forward
- Why?
  - Erosion Protection
  - Storm Protection
  - Enhanced Recreational Beach
  - Maintain Tax Base
  - Maintain Reputation of Beaches
- Consensus on Project Scope

#### **Design Analysis**







## Tracking No. 00.00.2011

#### **Design Analysis**







### Tracking No. 00:00:2011

#### Vulnerability Analysis Update Updated Survey Data and Storm Data

Segment	Dwelling Structures Impacted (Simulated Isabel Conditions)
	Without Project
1	-
2	4
3	5
4	3
5	-
6	-
7	49
8	34
9	1
10	-





## Tracking No. 00.00.2011

#### **Design Analysis**







#### **Design Analysis**

Design	Volume (cy)	Average Density (cy/ft.)
20/40	768,000	85
20/60	965,000	107
20/80	1,166,000	129
Hybrid	1,063,000	117
75 cy/lf.	676,000	75



#### Vulnerability Analysis Update Updated Survey Data and Storm Data

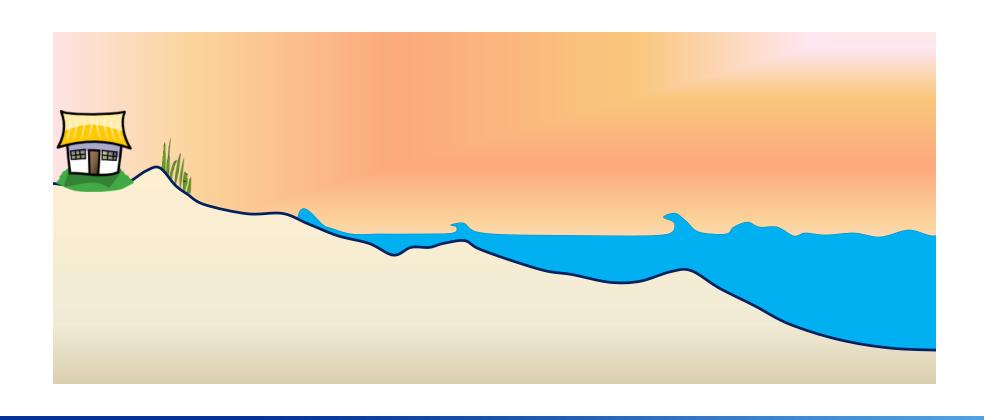
		Segment 7	Segment 8	Total % Reduction
Without	Num. Structures Impacted	49	34	
Project	% Reduction			
20/40	Num. Structures Impacted	4	11	82%
Design	% Reduction	92%	68%	0270
20/60	Num. Structures Impacted	2	7	89%
Design	% Reduction	96%	79%	07/0
20/80	Num. Structures Impacted	1	3	95%
Design	% Reduction	98%	91%	7570
Hybrid	Num. Structures Impacted	1	6	92%
Design	% Reduction	98%	82%	7270
75 cy/if	Num. Structures Impacted	25	18	48%
Design	% Reduction	49%	47%	1070

Tracking No. 00.00.201





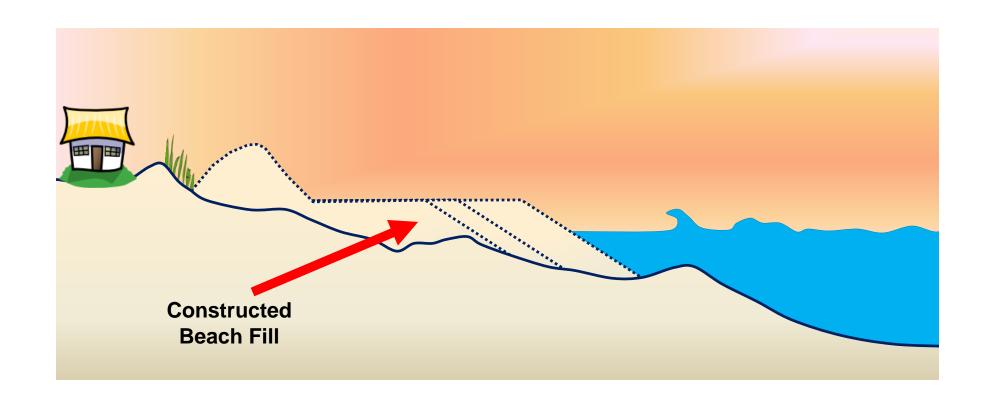
### 0.00.2011







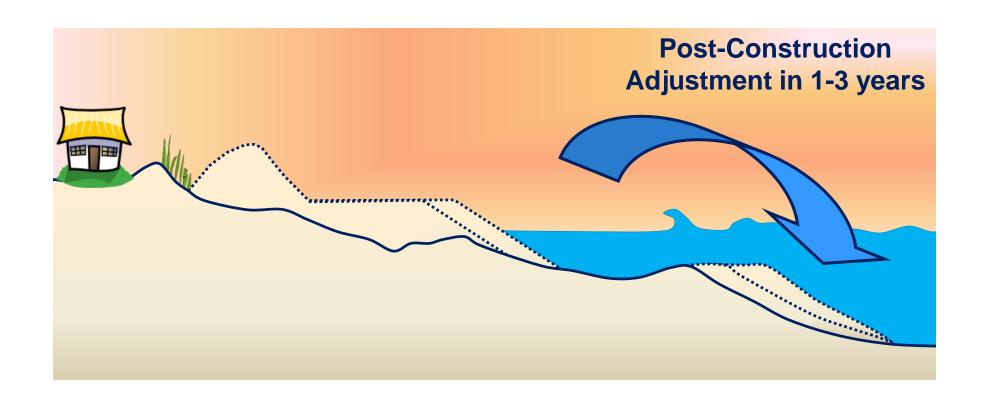
### Tracking No. 00.00.2011







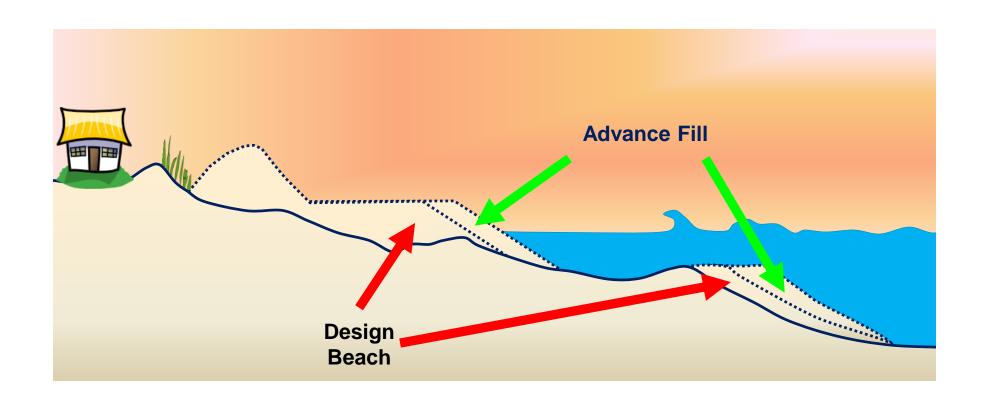
### Tracking No. 00.00.2011







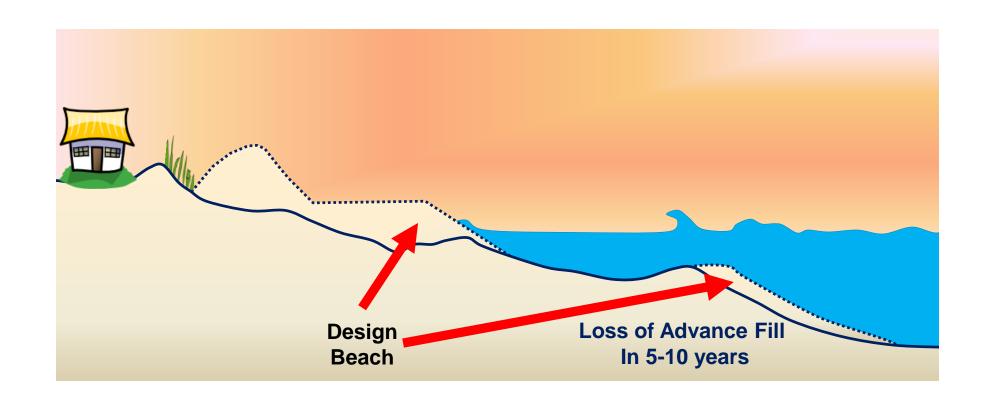
### Tracking No. 00:00:2011







#### **Storm Damage Reduction Project**



Over 70 different designs were simulated

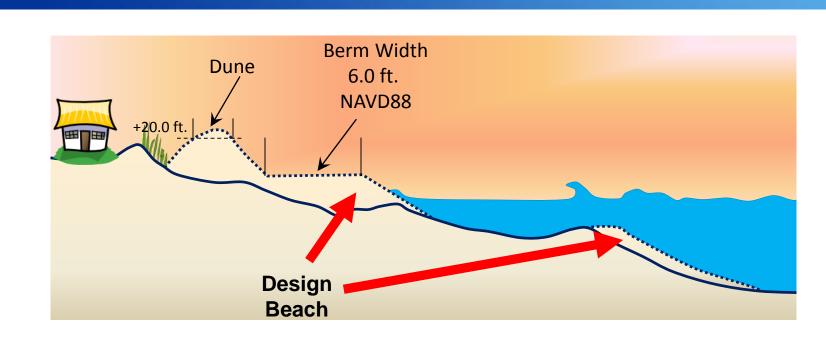




### Tracking No. 00.00.2011

#### **Design Analysis**

- <u>20/40</u> Dune: 20 ft. wide crest at 20 ft. NAVD88 elevation; Berm: 40 ft. wide berm at 6 ft. NAVD88 elevation
- <u>20/60</u> Dune: 20 ft. wide crest at 20 ft. NAVD88 elevation; Berm: 60 ft. wide berm at 6 ft. NAVD88 elevation
- <u>20/80</u> Dune: 20 ft. wide crest at 20 ft. NAVD88 elevation; Berm: 80 ft. wide berm at 6 ft. NAVD88 elevation







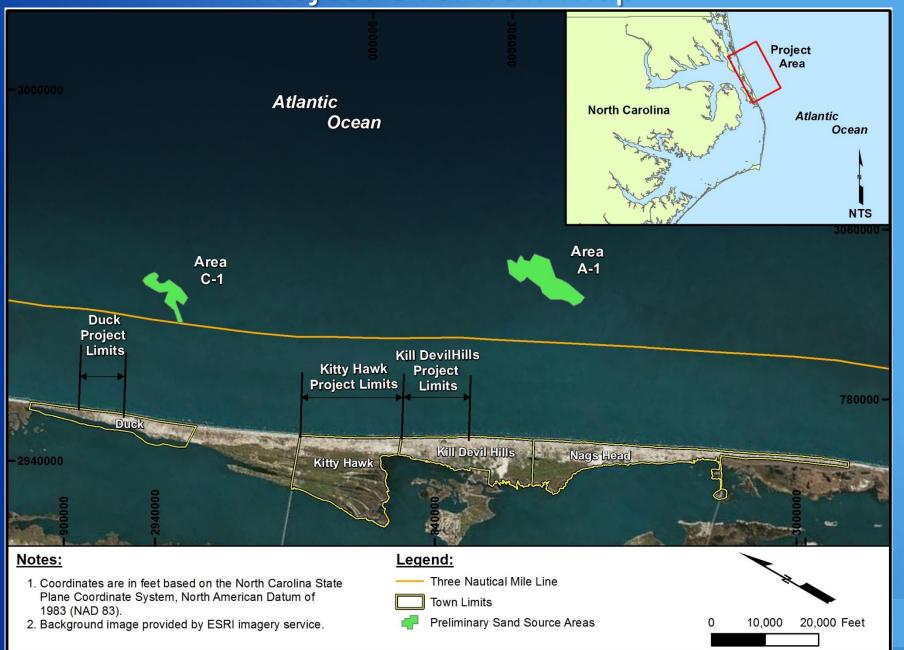




#### Project Status – Current Status

- All Town Projects moving forward
- Duck/Kill Devil Hills Projects clearly in focus
- Kitty Hawk Project still has some decisions to be made
- Projects are still on schedule

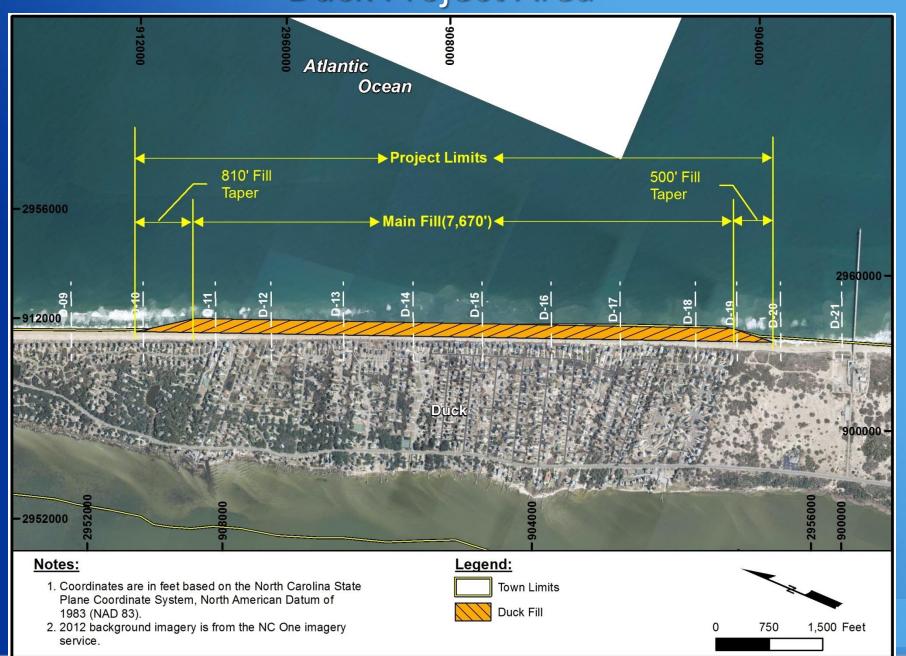
#### Project Overview Map







#### Duck Project Area







#### **Project Specifications**

	Town of Duck	Town of Kitty Hawk	Town of Kill Devil Hills	TOTAL:
Total Volume (CY)	1,061,000	1,603,000	914,800	3,579,000
Project Length - Main Fill (Ft. / Miles)	7,670 / 1.45	18,900 / 3.58	12,588 / 2.38	39,158 / 7.42
Taper Length (N ft. / S ft.)	810 / 500	1000 / N/A	N/A / 1009	
Total Project Length (ft. / Miles) <sup>1</sup>	8980 / 1.7	19900 / 3.77	13597 / 2.58	42,477 / 8.23
Fill Density (CY/Ft.) <sup>2</sup>	127	83	70	
Dune crest width (ft.)	20	N/A	20	
Dune crest elevation (ft. NAVD88)	+20.0	N/A	+15.0	
Seaward Dune Slope	1V:5H	N/A	1V:5H	
Width of Design Berm (ft.)	Variable (65 - 75)	50	40	
Elevation of Design Berm (ft.)	+6.0	+6.0	+6.0	

<sup>&</sup>lt;sup>1</sup> - Total Project Length includes Main Fill length and tapers

<sup>&</sup>lt;sup>2</sup> - Fill Density is calculated by dividing the total volume by the main fill length and 1/2 the total taper length

#### **Project Construction Cost Estimates**

			Unit Cost	15.00%	Total Construction
Project	Volume	Mobilization & Demobilization	\$/cy	contingency	Total Construction Estimate (With Contingency)
Duck	1,063,000	\$1,457,000	\$9.95	\$1,805,000	\$13,839,000
КН	1,603,000	\$2,198,000	\$8.16	\$2,292,000	\$17,570,000
KDH	911,600	\$1,250,000	\$7.65	\$1,234,000	\$9,458,000
TOTALS:	3,577,600	4,905,000	Pro-Rated	5,331,000	40,867,000
			\$8.56		

#### **Project Construction Cost Estimates**

			Unit Cost	15.00%	Total Construction
Project	Volume	Mobilization & Demobilization	\$/cy	contingency	Estimate (With Contingency)
Duck	1,061,200	\$1,457,000	\$9.95	\$1,802,000	\$13,818,000
КН	1,603,000	\$2,198,000	\$8.16	\$2,292,000	\$17,570,000
KDH	914,800	\$1,250,000	\$7.65	\$1,237,000	\$9,485,000
TOTALS:	3,577,600	4,905,000	Pro-Rated	5,331,000	40,873,000
			\$8.56		

For the purposes of the MSD discussions, I am using the slightly higher construction cost of \$13,839,000

#### Project Status – Project Schedule

Complete all Environmental Documentation 2/12/2015

Receive FONSI10/15/2015

Receive all Permits 12/14/2015

Open Bids for Construction
 After 1/1/2016

Review Bids and Seek Approval from LGC 2/2/2016

• Construction Commences 3/5/2016 – 2/27/2017

#### Project Funding – Dare County Occupancy Tax

- Models are subject to change; HOWEVER, Duck's funding is not expected to change
- County will hold the contract for construction and pay invoices through occupancy tax funds and debt acquired by the County and the Towns
- Towns will pay the debt service of their respective portions of the project cost

County of Dare

Beach Nourishment Projects - Issuance January 2016

Monday, September 8, 2014

**Version 4 - Towns Hold Harmless** 

Dare Pays Share of Towns' Debt Service

Updates from Sept 3, 2014 CP&E Construction Estimates

	Revenues	Expenditures (Before New Nourishment Projects	One-Time Expenditures	New Nourishment Debt Service (Other Towns)	New Nourishment Debt Service (Dare Project)	Interest Earnings	EOY Fund Balance	Interest Earning Rate
2014	\$ 5,365,510	\$ 2,353,291				\$ 123,751	\$ 20,052,860	0.65%
2015	\$ 7,797,100	\$ 2,356,399				\$ 129,394	\$ 25,622,955	0.70%
2016	\$ 8,031,013	\$ 2,180,250	\$ 24,000,000			\$ 228,379	\$ 7,702,097	1.00%
2017	\$ 8,271,943	\$ 180,500		\$ 1,320,096	\$ 5,875,000	\$ 208,282	\$ 8,806,726	1.25%
2018	\$ 8,520,102	\$ 180,750		\$ 1,221,575	\$ 5,700,000	\$ 123,816	\$ 10,348,318	1.50%
2019	\$ 8,775,705	\$ 181,000		\$ 1,123,055	\$ 5,525,000	\$ 167,607	\$ 12,462,575	1.75%
2020	\$ 9,038,976	\$ 181,250		\$ 1,024,535	\$ 5,350,000	\$ 228,109	\$ 15,173,874	2.00%
2021	\$ 9,310,145	\$ 181,500		\$ 926,015	\$ 5,175,000	\$ 310,910	\$ 18,512,414	2.25%
2022	\$ 9,589,450	\$ 181,750				\$ 421,079	\$ 28,341,193	2.50%
2023	\$ 9,877,133	\$ 182,000				\$ 644,237	\$ 38,680,563	2.75%

Total County Commitment to Town Projects: \$ 29,615,277

County of Dare

Beach Nourishment Projects - Issuance January 2016

Individual Town Project Breakdowns

Monday, September 8, 2014 Version 4 - Towns Hold Harmless

	Pe	ermitting Cost	Construction Cost	Total Project Cost	% of Total Town Projects	Dare Co. own Payment	otal Borrowed Amount	
Duck	\$	750,000	\$ 13,839,000	\$ 14,589,000	34%	\$ 7,700,000	\$ 6,889,000	Special Obligation Bonds
Kitty Hawk	\$	870,000	\$ 17,570,000	\$ 18,440,000	43%	\$ 11,254,691	\$ 7,185,309	Special Obligation Bonds
Kill Devil Hills	\$	550,000	\$ 9,458,000	\$ 10,008,000	23%	\$ 5,045,309	\$ 4,962,691	Special Obligation Bonds
Total:	\$	2,170,000	\$ 40,867,000	\$ 43,037,000	100%	\$ 24,000,000	\$ 19,037,000	
Dare			\$ 25,000,000	\$ 25,000,000		\$ -	\$ 25,000,000	160A-20 Installment Purchase
Totals:	\$	2,170,000	\$ 65,867,000	\$ 68,037,000	•	\$ 24,000,000	\$ 44,037,000	

County of Dare

Beach Nourishment Projects - Issuance January 2016

Term:

5 years

0.0782 Cents Town-1

Individual Town Projects

Interest Rate:

3.50%

#### Duck - 34% of Total Projects

	_	1¢ =	\$156,188	-	\$	0.21	Cu	irrent Propert	y Tax Rate		
		Principal	Interest	Debt Service		County Contributed		Town Contributed	¢ on Property Tax		New Property Tax Rate
2014											
2015											
2016											
2017	\$	1,377,800	\$ 241,115	\$ 1,618,915	\$	397,525	\$	1,221,390	0.0782	37%	0.2882
2018	\$	1,377,800	\$ 192,892	\$ 1,570,692	5	349,302	\$	1,221,390	0.0782	37%	0.2882
2019	\$	1,377,800	\$ 144,669	\$ 1,522,469	\$	301,079	\$	1,221,390	0.0782	37%	0.2882
2020	\$	1,377,800	\$ 96,446	\$ 1,474,246	\$	252,856	\$	1,221,390	0.0782	37%	0.2882
2021	\$	1,377,800	\$ 48,223	\$ 1,426,023	\$	204,633	\$	1,221,390	0.0782	37%	0.2882
2022											
2023											
otals:	\$	6,889,000	\$ 723,345	\$ 7,612,345	\$	1,505,394					

- Why are we doing the project?
  - Erosion Protection
  - Storm Protection
  - Enhanced Recreational Beach
  - Maintain Tax Base
  - Maintain Reputation of Beaches

• Who benefits from the BN Project?

- Oceanfront Property Owners
  - Erosion Protection
  - Storm Protection
  - Enhanced Recreational Beach
  - Maintain Tax Base
  - Maintain Reputation of Beaches

- Non-Oceanfront
  - EnhancedRecreational Beach
  - Maintain Tax Base
  - Maintain Reputation of Beaches

- Entire Town
  - Maintain Tax Base
  - Maintain Reputation of Beaches





- Two Plans
  - MSD Only Plan
  - 1/3 Plan

	Total Est Cost:	\$14,589,000	P &C					
	County Portion:	\$7,700,000						
	Borrowed Amt:	\$6,889,000						
MSD Only								
				County	General Town	Oceantfront	Non-Oceanfrt	
Fis <mark>cal</mark> Year	Principal	Interest	Debt Service	Contribution	Contribution	Contribution	Contribution	Total
<mark>20</mark> 16	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>20</b> 17	\$1,377,800	\$241,115	\$1,618,915	\$397,525	\$15,562	\$601,955	\$603,873	\$1,618,915
<b>2</b> 018	\$1,377,800	\$192,892	\$1,570,692	\$349,302	\$15,562	\$601,955	\$603,873	\$1,570,692
<b>2</b> 019	\$1,377,800	\$144,669	\$1,522,469	\$301,079	\$15,562	\$601,955	\$603,873	\$1,522,469
2020	\$1,377,800	\$96,446	\$1,474,246	\$252,856	\$15,562	\$601,955	\$603,873	\$1,474,246
2021	\$1,377,800	\$48,223	\$1,426,023	\$204,633	\$15,562	\$601,955	\$603,873	\$1,426,023
	\$6,889,000	\$723,345	\$7,612,345					
			Esin	nated Parcels:	2754	112	719	
			Proje	ect/MSD Rate:	N/A	\$0.525	\$0.185	
			Avg. T	ax Per Parcel:	\$5.65	\$5,374.60	\$839.88	

	MSD Only Plan						
		Property	Current			Additional	
	<u>Oceanfront</u>	<u>Value</u>	Tax Rate	Current Tax	MSD Rate	<u>Tax</u>	Total Tax
	Skimmer Way	\$897,300	\$0.21	\$1,884.33	\$0.525	\$4,710.83	\$6,595.16
	Sound Sea	\$1,135,100	\$0.21	\$2,383.71	\$0.525	\$5,959.28	\$8,342.99
	Mallard Drive	\$649,800	\$0.21	\$1,364.58	\$0.525	\$3,411.45	\$4,776.03
1	Buffell Head Rd	\$1,041,500	\$0.21	\$2,187.15	\$0.525	\$5,467.88	\$7,655.03
	Spindrift Lane	\$1,210,200	\$0.21	\$2,541.42	\$0.525	\$6,353.55	\$8,894.97
		Property	Current			Additional	
	Non - Oceanfront	<u>Value</u>	Tax Rate	Current Tax	MSD Rate	<u>Tax</u>	Total Tax
	Skimmer Way	\$580,300	\$0.21	\$1,218.63	\$0.185	\$1,073.56	\$2,292.19
	Sound Sea	\$467,600	\$0.21	\$981.96	\$0.185	\$865.06	\$1,847.02
	Mallard Drive	\$329,400	\$0.21	\$691.74	\$0.185	\$609.39	\$1,301.13
	Canvas Back	\$400,700	\$0.21	\$841.47	\$0.185	\$741.30	\$1,582.77
	Duck Road	\$717,300	\$0.21	\$1,506.33	\$0.185	\$1,327.01	\$2,833.34

			•					
	Total Est Cost:	\$14,589,000	P &C					
	County Portion:	\$7,700,000						
	Borrowed Amt:	\$6,889,000						
1/3 Plan								
				County	General Town	Oceantfront	Non-Oceanfrt	
Fiscal Year	Principal	Interest	Debt Service	Contribution	Contribution	Contribution	Contribution	Total
2016	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2017	\$1,377,800	\$241,115	\$1,618,915	\$397,525	\$406,332	\$407,036	\$408,022	\$1,618,915
<b>201</b> 8	\$1,377,800	\$192,892	\$1,570,692	\$349,302	\$406,332	\$407,036	\$408,022	\$1,570,692
<b>20</b> 19	\$1,377,800	\$144,669	\$1,522,469	\$301,079	\$406,332	\$407,036	\$408,022	\$1,522,469
<b>20</b> 20	\$1,377,800	\$96,446	\$1,474,246	\$252,856	\$406,332	\$407,036	\$408,022	\$1,474,246
<b>2</b> 021	\$1,377,800	\$48,223	\$1,426,023	\$204,633	\$406,332	\$407,036	\$408,022	\$1,426,023
	\$6,889,000	\$723,345	\$7,612,345					
			Esir	mated Parcels:	: 2754	112	719	
			Proje	ect/MSD Rate:	\$0.026	\$0.355	\$0.125	
			Avg. 7	Tax Per Parcel:	: \$147.54	\$3,634.25	\$567.49	

Property	Current			Additional		
<u>Value</u>	Tax Rate	<u>Current Tax</u>	MSD Rate	<u>Tax</u>	Total Tax	
\$897,300	\$0.21	\$1,884.33	\$0.355	\$3,185.42	\$5,069.75	
\$1,135,100	\$0.21	\$2,383.71	\$0.355	\$4,029.61	\$6,413.32	
\$649,800	\$0.21	\$1,364.58	\$0.355	\$2,306.79	\$3,671.37	
\$1,041,500	\$0.21	\$2,187.15	\$0.355	\$3,697.33	\$5,884.48	
\$1,210,200	\$0.21	\$2,541.42	\$0.355	\$4,296.21	\$6,837.63	
Property	Current			Additional		
<u>Value</u>	Tax Rate	Current Tax	MSD Rate	<u>Tax</u>	Total Tax	
\$580,300	\$0.21	\$1,218.63	\$0.125	\$725.38	\$1,944.01	
\$467,600	\$0.21	\$981.96	\$0.125	\$584.50	\$1,566.46	
\$329,400	\$0.21	\$691.74	\$0.125	\$411.75	\$1,103.49	
\$400,700	\$0.21	\$841.47	\$0.125	\$500.88	\$1,342.35	
\$717,300	\$0.21	\$1,506.33	\$0.125	\$896.63	\$2,402.96	
	Value \$897,300 \$1,135,100 \$649,800 \$1,041,500 \$1,210,200 Property Value \$580,300 \$467,600 \$329,400 \$400,700	ValueTax Rate\$897,300\$0.21\$1,135,100\$0.21\$649,800\$0.21\$1,041,500\$0.21\$1,210,200\$0.21PropertyCurrentValueTax Rate\$580,300\$0.21\$467,600\$0.21\$329,400\$0.21\$400,700\$0.21	ValueTax RateCurrent Tax\$897,300\$0.21\$1,884.33\$1,135,100\$0.21\$2,383.71\$649,800\$0.21\$1,364.58\$1,041,500\$0.21\$2,187.15\$1,210,200\$0.21\$2,541.42PropertyCurrentValueTax RateCurrent Tax\$580,300\$0.21\$1,218.63\$467,600\$0.21\$981.96\$329,400\$0.21\$691.74\$400,700\$0.21\$841.47	ValueTax RateCurrent TaxMSD Rate\$897,300\$0.21\$1,884.33\$0.355\$1,135,100\$0.21\$2,383.71\$0.355\$649,800\$0.21\$1,364.58\$0.355\$1,041,500\$0.21\$2,187.15\$0.355\$1,210,200\$0.21\$2,541.42\$0.355PropertyCurrentValueTax RateCurrent TaxMSD Rate\$580,300\$0.21\$1,218.63\$0.125\$467,600\$0.21\$981.96\$0.125\$329,400\$0.21\$691.74\$0.125\$400,700\$0.21\$841.47\$0.125	Value         Tax Rate         Current Tax         MSD Rate         Tax           \$897,300         \$0.21         \$1,884.33         \$0.355         \$3,185.42           \$1,135,100         \$0.21         \$2,383.71         \$0.355         \$4,029.61           \$649,800         \$0.21         \$1,364.58         \$0.355         \$2,306.79           \$1,041,500         \$0.21         \$2,187.15         \$0.355         \$3,697.33           \$1,210,200         \$0.21         \$2,541.42         \$0.355         \$4,296.21           Property         Current         Additional           Value         Tax Rate         Current Tax         MSD Rate         Tax           \$580,300         \$0.21         \$1,218.63         \$0.125         \$725.38           \$467,600         \$0.21         \$981.96         \$0.125         \$584.50           \$329,400         \$0.21         \$691.74         \$0.125         \$411.75           \$400,700         \$0.21         \$841.47         \$0.125         \$500.88	Value         Tax Rate         Current Tax         MSD Rate         Tax         Total Tax           \$897,300         \$0.21         \$1,884.33         \$0.355         \$3,185.42         \$5,069.75           \$1,135,100         \$0.21         \$2,383.71         \$0.355         \$4,029.61         \$6,413.32           \$649,800         \$0.21         \$1,364.58         \$0.355         \$2,306.79         \$3,671.37           \$1,041,500         \$0.21         \$2,187.15         \$0.355         \$3,697.33         \$5,884.48           \$1,210,200         \$0.21         \$2,541.42         \$0.355         \$4,296.21         \$6,837.63           Property         Current         Additional         Additional         Tax         Total Tax           \$580,300         \$0.21         \$1,218.63         \$0.125         \$725.38         \$1,944.01           \$467,600         \$0.21         \$981.96         \$0.125         \$584.50         \$1,566.46           \$329,400         \$0.21         \$691.74         \$0.125         \$411.75         \$1,103.49           \$400,700         \$0.21         \$841.47         \$0.125         \$500.88         \$1,342.35

- Consensus on MSD Plan
- Timeline for adopting MSDs

- Requirements for Adoption of MSDs
  - Council must adopt a resolution defining a service district(s) and indicating that the area of the proposed MSDs is in need of a service to a greater extent than other areas.
  - A report must be prepared that includes a map of the proposed MSDs, with boundaries, a statement that the proposed district meets the standards for a MSD, and a plan for providing the MSDs with a service allowed under state statues, in this case beach nourishment. This report must be available at least four weeks prior to the public hearing on the resolution.

- Requirements for Adoption of MSDs (continued)
  - Council must hold a public hearing on the resolution.
  - Notice of the public hearing must be mailed to all property owners in the MSDs at least four weeks prior to the date of the public hearing and must include a map of the proposed district and a statement that the report is available for public inspection, the person responsible for the mailing must certify that the mailing was completed. A notice of the public hearing will also be required to be published in a newspaper.
  - The resolution shall take effect at the beginning of the fiscal year commencing after its passage; i.e. MSD taxes levied.

Proposed Schedule

Prior to January 26, 2015: Report prepared in accordance with state statutes

January 26, 2015: Letters sent to all property owners in proposed MSDs

March 4, 2015: Public Hearing on Resolution

July 1, 2015: Ad Valorem Taxes in MSDs levied

- Consensus on MSD Plan
- Approval of Timeline for adopting MSDs